#### CITY OF KALONA, IOWA

INDEPENDENT AUDITOR'S REPORTS
FINANCIAL STATEMENTS
SUPPLEMENTARY AND OTHER INFORMATION
SCHEDULE OF FINDINGS

JUNE 30, 2012

#### CITY OF KALONA, IOWA Table of Contents

		<u>Page</u>
OFFICIALS		1
INDEPENDENT AUDITOR'S REPORT		2
MANAGEMENT'S DISCUSSION AND ANALYSIS		4
BASIC FINANCIAL STATEMENTS:	Exhibit	
Government-wide Financial Statement: Statement of Activities and Net Assets - Cash Basis Governmental Funds Financial Statement: Statement of Cash Receipts, Disbursements and	A	5
Changes in Cash Balances Proprietary Funds Financial Statement: Statement of Cash Receipts, Disbursements and	В	7
Changes in Cash Balances Notes to Financial Statements	С	9 10
OTHER INFORMATION:		
Budgetary Comparison Schedule of Receipts, Disbursements Changes in Balances - Budget and Actual (Cash Basis) - A Governmental Funds and Proprietary Funds Notes to Other Information - Budgetary Reporting		18 19
SUPPLEMENTARY INFORMATION:	Schedule	
Schedule of Cash Receipts, Disbursements and Changes in Cash Balances - Nonmajor Governmental Funds Schedule of Indebtedness Bond and Note Maturities Schedule of Receipts by Source and Disbursements by Function - All Government Funds	1 2 3	20 21 22 23
COMMENTS AND RECOMMENDATIONS:		
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matter Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	rs	24
Schedule of Findings		26
selledule of Fillulings		20

#### CITY OF KALONA, IOWA OFFICIALS June 30, 2012

Name	Title	Term Expires						
(Before January, 2012)								
Jerry Kauffman	Mayor	January, 2012						
Ken Herington	Mayor Pro tem	January, 2014						
Steve Lafaurie	Council Member	January, 2012						
David Bentley	Council Member	January, 2014						
Claudine Miller-Zahradnek	Council Member	January, 2012						
Mark Robe	Council Member	January, 2014						
Ryan Schlabaugh	City Administrator	Indefinite						
Karen Christner	City Clerk	Indefinite						
	(After January, 2012)							
Ken Herington	Mayor	January, 2016						
Jenelle Bender	Council Member	January, 2016						
David Bentley	Council Member	January, 2014						
Greg Schmidt	Council Member	January, 2016						
Mark Robe	Council Member	January, 2014						
Craig Spitzer	Council Member	January, 2014						
Ryan Schlabaugh	City Administrator	Indefinite						
Karen Christner	City Clerk	Indefinite						

## Gronewold, Bell, Kyhnn & Co. P.C.

CERTIFIED PUBLIC ACCOUNTANTS • BUSINESS AND FINANCIAL CONSULTANTS

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#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the City Council

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Kalona, Iowa, as of and for the year ended June 30, 2012, which collectively comprise the City's basic financial statements listed in the table of contents. These financial statements are the responsibility of City of Kalona's Management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by officials, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

The financial statements do not include financial data for the City's legally separate component units, Kalona Library Foundation and Friends of the Kalona Library. Accounting principles generally accepted in the United States of America require the financial data for those component units to be reported with the financial data of the City's primary government unless the City also issues financial statements for the financial reporting entity that include the financial data for its component units. The City has not issued such reporting entity financial statements. Because of this departure from accounting principles generally accepted in the United States of America, the cash basis fund balance, receipts and disbursements of the aggregate remaining fund information would have increased as summarized in Note 1.

In our opinion, except for the effects of omitting blended component units as discussed previously, the financial statements referred to previously present fairly, in all material respects, the cash basis financial position of the aggregate remaining fund information of the City of Kalona, Iowa, as of June 30, 2012, and the changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

#### To the Honorable Mayor and Members of the City Council

In addition, in our opinion, the financial statements referred to previously present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Kalona as of June 30, 2012, and the respective changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

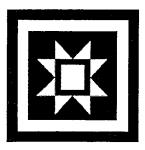
In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated December 21, 2012 on our consideration of the City of Kalona's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and important for assessing the results of our audit.

Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise City of Kalona's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the six years ended June 30, 2011 (none of which are presented herein) and expressed qualified opinions on those financial statements which were prepared in conformity with an other comprehensive basis of accounting. The financial statements for the year ended June 30, 2005 (none of which are presented herein), were audited by other auditors whose report expressed qualified opinions on those financial statements which were prepared in conformity with an other comprehensive basis of accounting. The supplementary information included in page 1 and pages 20 through 23, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in our audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise City of Kalona's basic financial statements. Management's Discussion and Analysis and the budgetary comparison information on pages 4 through 4d and 18 through 19 are presented for purposes of additional analysis and are not a required part of the basic financial statements. This information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Merson, Non, Kyhnn x 6, P.C.

Atlantic, Iowa December 21, 2012



# City Of Kalona

511 C Avenue – P.O. Box 1213 Kalona, Iowa 52247-1213 319-656-2310

#### City of Kalona

#### Management's Discussion & Analysis

The City of Kalona provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2012. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

#### 2012 FINANCIAL HIGHLIGHTS

- Revenues of the City decreased approximately 23% from fiscal year 2011 to 2012, including Downtown Project debt proceeds.
- Disbursements of the City decreased approximately 24% from fiscal year 2011 to 2012 due to completion of the downtown project and engineering on replacing bridge on A Avenue.
- The City's total cash basis net assets increased approximately .5% or \$12,066 due
  mainly to completion of Downtown Project. Of this amount, the assets of the
  governmental activities decreased approximately \$59,586 and the assets of the
  business type activities increased by approximately \$71,652.

#### **USING THIS ANNUAL REPORT**

The annual report consists of a series of financial statements and other information as follows:

Management's Discussion and Analysis shows basic financial statement and an overview of cash receipts and disbursements. The cash basis of accounting does not take into consideration accounts receivable or accounts payable.

The Government-wide Financial Statement consists of a Statement of Activities and Net Assets. This Statement includes information about the activities of the City as a whole and presents an overall view of the City's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide statement by providing information about the most significant funds.

Notes to financial statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Other Information further explains and supports the financial statements with a comparison of the City's budget for the year.

Supplementary Information provides detailed information about the nonmajor governmental funds and the City's indebtedness.

#### **BASIS OF ACCOUNTING**

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

#### REPORTING THE CITY'S FINANCIAL ACTIVITIES

Government-wide Financial Statement

The Statement of Activities and Net Assets presents the City's net assets. Over time, increases or decreases in the City's net assets may serve as a useful indicator of whether the financial position of the City is improving or declining.

The Statement of Activities and Net Assets is divided into two kinds of activities:

- Governmental Activities include public safety, public works, culture and recreation, community and economic development, general government, and debt service. These activities are financed mainly by property taxes and state/federal grants.
- Business Type Activities include the water system, sanitary sewer system, and garbage.
   Fees charged to the users finance these activities.

#### Fund Financial Statements

The City has two kinds of funds:

1. Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds, and the balances at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Road Use Tax and Urban Renewal Tax Increment, and 3) the Debt Service Fund. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statements for governmental funds include a statement of cash receipts, disbursements and changes in cash balances.

2. Proprietary funds account for the City's Enterprise Funds. Enterprise funds are used to report business type activities. The City maintains three Enterprise Funds to provide separate information for the water, sewer and garbage funds. The water and sewer funds are considered to be major funds of the City.

The required financial statement for proprietary funds is a statement of cash receipts, disbursements and changes in cash balances.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Net assets may serve over time as a useful indicator of financial position. The City's cash balance for governmental activities decreased from \$1,713,760 to \$1,654,174. The analysis focuses on the changes in cash balances for governmental activities

Changes in Cash Basis Net Assets of Governmental Activities

	Year ended June 30,					
		2012		2011		
Receipts and transfers:						
Program receipts:						
Charges for services	\$	124,082	\$	136,350		
Operating grants		259,820		258,841		
Capital grants		704,996		458,838		
General receipts:		740.000		004070		
Property tax		713,203		684,972		
Debt service property tax		23,977		26,702		
Local option sales tax		225,995		212,026		
TIF revenues		323,223		267,667		
Other city tax Grants and contributions not restricted		13,599		13,097		
to a specific purpose		146,161		166,324		
Unrestricted interest		9,334		18,889		
Miscellaneous		27,012		71,590		
Debt Proceeds		27,012		1,600,000		
Transfer in		544,163		394,171		
Total receipts and transfers		3,115,565		4,309,467		
		0,1.0,000		1,000,107		
Disbursements and transfers:						
Public safety		165,258		154,178		
Public works		457,959		189,054		
Culture and recreation		471,200		482,032		
Community and economic development		234,995		130,358		
General government		893,300		2,834,706		
Debt service		447,876		285,455		
Transfers out		504,563		363,920		
Total disbursements and transfers		3,175,151		4,439,703		
Decrease in cash basis net assets	(	59,586)	(	130,236)		
Cash basis net assets beginning of year		1,713,760		1,843,996		
Cash basis net assets end of year	<u>\$</u>	1,654,174	\$	1,713,760		

#### Changes in Cash Basis Net Assets of Business Type Activities

	Year ended June 30,				
		2012	2011		
Receipts: Program receipts: Charges for services Water Sewer	\$	335,293 318,153	\$	320,441 314,104	
Garbage Storm Water		56,089 40,621		55,338 30,276	
General receipts: Other general receipts Total receipts		10,371 760,527		20,314 740,473	
Disbursements and transfers: Water Sewer Garbage Debt Service Transfers out Total disbursements and transfers		230,647 161,475 50,161 206,992 39,600 688,875		198,170 159,073 49,839 205,962 30,251 643,295	
Increase in cash basis net assets		71,652		97,178	
Cash basis net assets beginning of year		856,677		759,499	
Cash basis net assets end of year	<u>\$</u>	928,329	<u>\$</u>	<u>856,677</u>	

#### INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS

As Kalona, lowa, completed the year, its funds reported a combined fund balance of \$1,654,174, which is a decrease of \$59,586. Major reasons for changes in balances from fiscal year 2011 are:

- The General Fund receipts showed an increase due to Riverboat Casino Funds and donations made, in regards to Downtown Project. Disbursements decreased due to Downtown Project and start of A Avenue Bridge Project.
- The Road Use Tax receipts increased slightly and is based on per capita dollars from the state and disbursements increased due to Downtown Project and engineering of replacement of A Avenue bridge Project.
- The Urban Renewal Tax Increment Fund receipts increased by \$55,556 in fiscal year
   2012. The increase was due to the completion of street and sidewalk projects.
- The Debt Service Fund receipts decreased by \$2,870 from fiscal year 2011. The
  expenditures increased \$162,421 due to higher debt service requirements on general
  obligation debt.

#### INDIVIDUAL MAJOR BUSINESS TYPE FUND ANALYSIS

The Water Utility Fund balance increased by \$39,775 from fiscal year 2011, due to moderate expenses for the year.

The Sewer Utility Fund balance increased by \$24,928 from fiscal year 2011 due to moderate expenses for the year.

#### **BUDGETARY HIGHLIGHTS**

The City amended its budget once, resulting in an increase of receipts of approximately \$488,531 and disbursements of approximately \$1,036,289. Increase in receipts is due to contributions received for the Downtown Street Project and grant proceeds for the A Avenue Bridge Project. Increase in expenditures is due to the Downtown Street Project and construction on the A Avenue Bridge Project.

#### **DEBT ADMINISTRATION**

At June 30, 2012, the City had approximately \$4,344,000 in bonds and other long-term debt, compared to approximately \$4,853,000 last year, as shown below.

#### Outstanding Debt at Year-End

maing bobt at roar Lina	 Year ende 2012	d June 30, 2011		
General Obligation and State Revolving Fund Debt 1995 Sewer Project (State Revolving Fund) 2003 Water Project (State Revolving Fund) 2003 Sewer Project (State Revolving Fund) 2004 Library Project 2008 Sewer Project (State Revolving Fund) 2010 Downtown Project	\$ 103,000 714,000 337,000 945,000 1,125,000 1,120,000	\$	134,000 763,000 360,000 1,005,000 1,151,000 1,440,000	
Total	\$ 4,344,000	<u>\$</u>	4,853,000	

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET**

The City of Kalona's elected and appointed officials considered factors such as tax rates and fees that will be charged for various City activities when they adopted the 2013 budget.

#### **CONTACTING THE CITY'S FINANCIAL MANAGEMENT**

This financial report is designed to provide the citizens, taxpayers, customers, and creditors with a general overview of the City's finances and to show the City's accountability for all money received. If you have questions about this report or need additional information, please contact Ryan Schlabaugh, City Administrator, or Karen Christner, City Clerk, at Box 1213, Kalona, Iowa 52247 or call 319-656-2310.

#### CITY OF KALONA, IOWA STATEMENT OF ACTIVITIES AND NET ASSETS - CASH BASIS

As of and for the year ended June 30, 2012

			_	Program Receipts			
t.	<u>Disbursements</u>		C	harges for Service	Operating Grants, Contributions, and Restricted Interest		
Functions/Programs:							
Governmental activities:							
Public safety	\$	165,258	\$	9,804	\$		
Public works		457,959		200		224,133	
Culture and recreation		471,200		111,854		35,574	
Community and economic							
development		234,995					
General government		893,300		2,224			
Debt service		<u>447,876</u>			_	113	
Total governmental							
activities		<u>2,670,588</u>		124,082		<u>259,820</u>	
Business type activities:							
Water		304,444		335,293			
Sewer		294,670		318,153			
Garbage		50,161		96,710			
Total business type							
activities		649,275		750,156		<del></del>	
Total	<u>\$</u>	3,319,863	<u>\$</u>	874,238	\$	259,820	

General Receipts:

Property tax levied for:

General purposes

Debt service

Tax increment financing

Local option sales tax

Grants and contributions not restricted

to a specific purpose Unrestricted interest on investments

Miscellaneous

Transfers

Total general receipts and transfers

Change in cash basis net assets

Cash basis net assets beginning of year

Cash basis net assets end of year

(continued next page)

<u>F</u>	Program Receipts	Net (Disbursements) Receipts and Changes in Cash Basis Net Assets						
Capital Grants, Contributions, and Restricted Interest			Governmental Activities		iness Type ctivities	Total		
\$	  	\$( (	155,454) 233,626) 323,772)	\$	  	\$( (	155,454) 233,626) 323,772)	
	704,996 	(	234,995) 186,080) 447,763)		  	(	234,995) 186,080) 447,763)	
	704,996	_(	1,581,690)				1,581,690)	
	  - <del>-</del>		  	<del></del>	30,849 23,483 46,549 100,881		30,849 23,483 46,549 100,881	
<u>\$</u>		(	1,581,690)	-	100,881	(	1,480,809)	
			726,802 23,977 323,223 225,995		  		726,802 23,977 323,223 225,995	
			146,161 9,334 27,012 39,600 1,522,104	_(	2,776 7,595 39,600) 29,229)		146,161 12,110 34,607  1,492,875	
		(	59,586)		71,652		12,066	
		<del>,</del> _	1,713,760		856,677		2,570,437	
		\$	1,654,174	<u>\$</u>	928,329	<u>\$</u>	2,582,503	

#### CITY OF KALONA, IOWA STATEMENT OF ACTIVITIES AND NET ASSETS - CASH BASIS - Continued

As of and for the year ended June 30, 2012

	Progr	ram Receipts
	_	Operating Grants,
		Contributions,
	Charges for	and Restricted
Disbursements	Service	Interest

Cash Basis Net Assets

Restricted:

Nonexpendable:
Cemetery perpetual care
Expendable:
Streets
Urban renewal projects
Debt service

Other purposes

Unrestricted

Total cash basis net assets

Program Receipts		Net (Disbursements) Receipts and Changes in Cash Basis Net Assets						
Capital Grants, Contributions, and Restricted Interest	Governmental Activities		Business Type Activities		Total			
	\$	91,308	\$	<u></u>	\$	91,308		
		93,486 310,169 99,142 155,991 904,078		   928,329		93,486 310,169 99,142 155,991 1,832,407		
	<u>\$</u>	1,654,174	<u>\$</u>	928,329	\$	2,582,503		

#### CITY OF KALONA, IOWA STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES GOVERNMENTAL FUNDS

As of and for the year ended June 30, 2012

	General			Special Revenue Road Use Tax		
Receipts:						
Property tax	\$	670,687	\$			
Tax increment financing						
Other city tax		12,791				
Licenses and permits		10,934				
Use of money and property		36,195				
Intergovernmental		482,625		224,133		
Charges for service		112,702				
Miscellaneous		404,703		<del></del>		
Total receipts		1,730,637		224,133		
Disbursements:						
Operating:						
Public safety		165,258				
Public works		134,815		305,864		
Culture and recreation		429,432				
Community and economic development		3,227				
General government		880,872				
Debt service		, 				
Total disbursements		1,613,604		305,864		
Excess (deficiency) of receipts over						
(under) disbursements		117,033	(	81,731)		
		,		, ,		
Other financing sources (uses):						
Operating transfers in		111,763				
Operating transfers out		<u>292,168</u> )		<u>111,763</u> )		
Total other financing sources (uses)	_(	<u>180,405</u> )	_(	111,763)		
Net change in cash balances	(	63,372)	(	193,494)		
Cash balances beginning of year	<del></del>	1,058,758	<u></u>	286,980		
Cash balances end of year	<u>\$</u>	995,386	\$	93,486		

(continued next page)

Special Revenue Urban Renewal Tax Increment	_Deb	t Service_	N	onmajor		Total
\$ 323,223      323,223	\$	23,060  917  113   24,090	\$	42,516  226,803     269,319	\$	736,263 323,223 240,511 10,934 36,308 706,758 112,702 404,703 2,571,402
161,826  161,826		    447,876 447,876	_	17,280 41,768 69,942 12,428  141,418		165,258 457,959 471,200 234,995 893,300 447,876 2,670,588
161,397	(	423,786)		127,901	(	99,186)
161,397	<u></u>	432,400  432,400 8,614	_(	100,632) 100,632) 27,269		544,163 504,563) 39,600 59,586)
148,772		90,528		128,722		1,713,760
\$ 310,169	<u>\$</u>	99,142	<u>\$</u>	155,991	<u>\$</u>	1,654,174

#### CITY OF KALONA, IOWA STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES - Continued GOVERNMENTAL FUNDS

As of and for the year ended June 30, 2012

	<u>General</u>			Special Revenue Road Use Tax		
Cash Basis Fund Balances						
Nonspendable - Cemetery perpetual care Restricted:	\$	91,308	\$			
Streets				93,486		
Urban renewal purposes						
Debt service						
Other purposes						
Unassigned		904,078				
Total cash basis net assets	<u>\$</u>	995,386	<u>\$</u>	93,486		

The accompanying notes are an integral part of these statements.

<u> </u>	Special Revenue an Renewal Increment	_Del	ot Service	N	onmajor	 Total
\$		\$		\$		\$ 91,308
	310,169   		  99,142  		  155,991 	 93,486 310,169 99,142 155,991 904,078
\$	310.169	\$	99 142	\$	155.991	\$ 1 654 174

#### CITY OF KALONA, IOWA STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES PROPRIETARY FUNDS

As of and for the year ended June 30, 2012

	Enterprise Funds			
	<u>Water</u>	Sewer	<u>Garbage</u>	Total
Operating receipts: License and permits Charges for services Total operating receipts	\$ 1,634 333,659 335,293	\$ 1,750 316,403 318,153	\$ 96,710 96,710	\$ 3,384
Operating disbursements: Business type activities Total operating disbursements	230,647 230,647	161,475 161,475	50,161 50,161	442,283 442,283
Excess of operating receipts over operating disbursements	104,646	156,678	46,549	307,873
Non-operating receipts (disbursements): Interest on investments Miscellaneous Debt service Net non-operating receipts (disbursements)	1,712 7,214 ( 73,797) ( 64,871)		  	2,776 7,595 ( 206,992) ( 196,621)
Excess of receipts over disbursements	39,775	24,928	46,549	111,252
Other financing sources (uses): Operating transfers out Total other financing sources (uses)		·	( 39,600) ( 39,600)	( 39,600) ( 39,600)
Net change in cash balances	39,775	24,928	6,949	71,652
Cash balances beginning of year	488,647	310,446	57,584	856,677
Cash balances end of year	\$ 528,422	<u>\$ 335,374</u>	<u>\$ 64,533</u>	\$ 928,329
Cash Basis Fund Balances				
Unrestricted	\$ 528,422	\$ 335,374	\$ 64,533	\$ 928,329
Total cash basis fund balances	\$ 528,422	\$ 335,374	\$ 64,533	\$ 928,329

The accompanying notes are an integral part of these statements.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Kalona, Iowa is a political subdivision of the State of Iowa located in Washington County. It was first incorporated in 1879 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens, including public safety, public works, culture and recreation, community and economic development, and general government services. The City also provides water, sewer, and garbage utilities services for its citizens.

#### A. Reporting Entity

For financial reporting purposes, the City of Kalona has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City.

**Excluded Component Units** 

The City has two component units. The Kalona Library Foundation, which is a non-profit corporation that is legally separate, is a component unit because it has the potential to provide benefits to the City of Kalona Library. The Friends of the Kalona Library is a separate non-profit organization created for the sole purpose of raising funds to support the Kalona Library. The City has elected to exclude the financial information of its component units from these financial statements. Both component units should be blended into the Special Revenue Funds of the City of Kalona.

Following is a summary of the approximate cash basis fund balances, receipts and disbursements of the aggregate component units as of and for the year ended June 30, 2012:

Fund Balance	<u>\$ 50,881</u>
Receipts	\$ 6,398
Disbursements	\$ 9,715

#### Jointly Governed Organizations

The City also participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: Washington County Joint E911 Service Board and Washington County Assessor's Conference Board.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### B. Basis of Presentation

#### Government-wide Financial Statements

The Statement of Activities and Net Assets reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for services.

The Statement of Activities and Net Assets presents the City's nonfiduciary net assets. Net assets are reported in the following categories/components:

Nonexpendable restricted net assets are subject to externally imposed stipulations which require them to be maintained permanently by the City, including the City's Permanent Fund.

Expendable restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets not meeting the definition of the preceding categories. Unrestricted net assets often have constraints on resources imposed by management which can be removed or modified.

The Statement of Activities and Net Assets demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

#### Fund Financial Statements

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charge and the capital improvement costs not paid from other funds.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

Special Revenue:

The Road Use Tax Fund is used to account for the road use tax allocation from the State of Iowa to be used for road construction and maintenance.

The Urban Renewal Tax Increment Fund is used to account for tax increment financing collections and the repayment of tax increment financing indebtedness.

The Debt Service Fund is used to account for property tax and other receipts to be used for the payment of interest and principal on the City's general long-term debt.

The City reports the following major proprietary funds:

Enterprise:

The Water Fund accounts for the operation and maintenance of the City's water system.

The Sewer Fund accounts for the operation and maintenance of the City's wastewater treatment and sanitary sewer system.

The City also reports the following additional proprietary fund:

Enterprise:

The Garbage Fund accounts for the operation and maintenance of the City's garbage service.

#### C. Measurement Focus and Basis of Accounting

The City of Kalona maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are paid, there are both restricted and unrestricted cash basis net assets available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general receipts.

When a disbursement in governmental funds can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the disbursement toward restricted fund balance and then to less-restrictive classifications - committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### D. Governmental Cash Basis Fund Balances

In the governmental fund financial statements, cash basis fund balances are classified as follows:

<u>Nonspendable</u> - Amounts which cannot be spent because they are legally or contractually required to be maintained intact.

<u>Restricted</u> - Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors, or state or federal laws or imposed by law through constitutional provisions or enabling legislation.

Assigned - Amounts the Council intends to use for specific purposes.

<u>Unassigned</u> - All amounts not included in the preceding classifications.

#### E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Other Information.

#### NOTE 2 - CASH AND POOLED INVESTMENTS

The City's deposits in banks at June 30, 2012 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

<u>Interest rate risk</u> - The City's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) in instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days but the maturities shall be consistent with the needs and use of the City.

Credit risk - The City had no investments with credit risk.

#### NOTE 3 - BONDS AND NOTES PAYABLE

Annual debt service requirements to maturity for general obligation and revenue capital loan notes are as follows:

Year Ending June 30,	General Obligation Capital Loan Notes Principal Interest	Revenue Capital Loan Notes Principal Interest	Total Principal Interest
<u> </u>	Timerpar interest	Timeipui interest	<u> 1 imerpur micrest</u>
2013	\$ 385,000 \$ 48,922	\$ 134,000 \$ 68,370	\$ 519,000 \$ 117,292
2014	385,000 39,115	138,000 64,350	523,000 103,465
2015	385,000 29,243	142,000 60,210	527,000 89,453
2016	230,000 19,305	110,000 55,950	340,000 75,255
2017	70,000 15,810	114,000 52,650	184,000 68,460
2018-2022	415,000 55,093	622,000 210,030	1,037,000 265,123
2023-2027	195,000 7,722	398,000 120,300	593,000 128,022
2028-2032		230,000 79,770	230,000 79,770
2033-2037		271,000 42,930	271,000 42,930
2038-2039		<u>120,000</u> <u>5,430</u>	<u>120,000</u> 5,430
	\$ 2,065,000 \$ 215,210	\$ 2,279,000 \$ 759,990	\$ 4,344,000 \$ 975,200

#### Revenue Notes

The City has pledged future water customer receipts, net of specified operating disbursements, to repay \$1,067,000 in water revenue notes issued in August, 2003. Proceeds from the notes provided financing for the repair and improvement of the water system. The notes are payable solely from water customer net receipts and are payable through 2024. Annual principal and interest payments on the notes are expected to require less than 69 percent of the net receipts. The total principal and interest remaining to be paid on the notes is \$860,850. For the current year, principal and interest paid and total customer net receipts were \$71,890 and \$104,646, respectively.

The City has pledged future sewer customer receipts, net of specified operating disbursements, to repay \$2,192,000 in sewer revenue notes issued in February, 1995, December, 2003 and November, 2008. Proceeds from the notes provided financing for the repair and improvement of the sewer system. The notes are payable solely from sewer customer net receipts and are payable through 2039. Annual principal and interest payments on the notes are expected to require less than 83 percent of the net receipts. The total principal and interest remaining to be paid on the notes is \$2,178,140. For the current year, principal and interest paid and total customer net receipts were \$129,350 and \$156,678, respectively. Existing net assets are used to meet debt service payments in years when the net receipts are not sufficient.

#### NOTE 3 - BONDS AND NOTES PAYABLE - Continued

The resolutions providing for the issuance of the revenue capital loan notes include the following provisions.

- a. The notes will only be redeemed from the future earnings of the enterprise activity and the note holders hold a lien on the future earnings of the funds.
- b. Sufficient transfers shall be made into a separate and special fund to pay current expenses. The fund shall be known as the Sewer/Water Utility Operation and Maintenance Fund. There shall be deposited in the fund each month an amount sufficient to meet the current expenses of the month plus an amount equal to 1/12 of expenses payable on an annual basis such as insurance.
- c. Moneys shall next be disbursed to a separate and special fund to pay principal of and interest on the Notes and Parity Obligations known as the Sewer/Water Revenue Note Principal and Interest Sinking Fund (the "Sinking Fund"). The required amount to be deposited in the Sinking Fund in any month shall be an amount equal to 1/6 of the installment of interest coming due on the next payment and 1/12 of the installment of principal coming due on the next payment date.

#### NOTE 4 - PENSION AND RETIREMENT BENEFITS

The City contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa 50306-9117.

Most regular plan members are required to contribute 5.38% (5.78% effective July 1, 2012) of their annual covered salary and the City is required to contribute 8.07% (8.67% effective July 1, 2012) of covered salary. Certain employees in special risk occupations and the City contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The City's contributions to IPERS for the years ended June 30, 2012, 2011, and 2010 were \$35,964, \$30,017, and \$26,245, respectively, equal to the required contribution for each year.

#### **NOTE 5 - COMPENSATED ABSENCES**

City employees accumulate a limited amount of earned but unused vacation and comp time hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned vacation and comp time payable to employees at June 30, 2012 is \$11,014 for vacation and \$8,578 for comp time, for a total liability of \$19,592. This liability has been computed on rates of pay in effect at June 30, 2012.

#### **NOTE 6 - RISK MANAGEMENT**

The City of Kalona is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees' and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### **NOTE 7 - INTERFUND TRANSFERS**

The detail of interfund transfers for the year ended June 30, 2012 is as follows:

Transfer to	Transfer from		Amount		
General	Special Revenue Road Use Tax	\$	111,763		
Debt Service General Special Revenue			292,168		
	LOST Enterprise		100,632		
	Garbage		39,600 432,400		
		<u>\$</u>	544,163		

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

#### **NOTE 8 - SERVICE AGREEMENTS**

The City has an agreement with Washington County to obtain police protection for its citizens. The City paid \$72,517 for services during the year ended June 30, 2012, and approved an agreement in the amount of \$74,233 for the year ending June 30, 2013.

#### NOTE 9 - CONDUIT DEBT OBLIGATION

On July 11, 2005, Facility Revenue Bonds, Iowa Mennonite School Project, in the amount of \$1,300,000 were issued. These revenue bonds were issued for the purpose of financing the cost of constructing, equipping and furnishing a fine arts facility on the Iowa Mennonite School Campus. These bonds are a special limited obligation of the City and shall not be payable from or charged upon any funds other than Loan Repayments made by the Iowa Mennonite School, a Tax Exempt Organization. The bonds do not constitute a debt of the City within any constitutional or statutory limitation.

#### NOTE 10 - OTHER POST EMPLOYMENT BENEFITS (OPEB)

Plan Description: As required by state law, the City offers health insurance to former employees who have retired after age 55, but have not reached Medicare eligibility. The fully insured plan is a part of the plan offered to all City employees, and the retiree must pay a health insurance premium equal to that charged for current employees. There are 8 active employees and no retirees currently covered by the Plan.

Potential for Liability: The City currently finances a retiree benefit plan on a pay-as-you-go basis. A review of the City's current and potential future exposure to this requirement resulted in the conclusion that no material liability exists.

#### NOTE 11 - CAPITAL PROJECTS FUND

The City uses the General Fund, general government function, and Urban Renewal Tax Increment Fund, community and economic development function, to account for the resources used in the acquisition and construction of capital facilities. These expenditures should be budgeted and reported under the Capital Projects Fund, capital projects function. The City's total capital projects expenditures for the year ended June 30, 2012 were \$781,529.

#### **NOTE 12 - CONTINGENCY**

#### Subsequent Event

The City has evaluated all subsequent events through December 21, 2012, the date the financial statements were available to be issued.

\* \* \*

#### OTHER INFORMATION

# CITY OF KALONA, IOWA BUDGETARY COMPARISON SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN BALANCES BUDGET AND ACTUAL (CASH BASIS) - ALL GOVERNMENTAL FUNDS AND PROPRIETRY FUNDS OTHER INFORMATION

#### Year ended June 30, 2012

	Governmental Funds Actual		Proprietary Funds Actual			Total
Receipts:						
Property tax	\$	736,263	\$		\$	736,263
Tax increment financing	Ψ	323,223	Ψ		Ψ	323,223
Other city tax		240,511				240,511
Licenses and permits		10,934		3,384		14,318
Use of money and property		36,308		2,776		39,084
Intergovernmental		706,758				706,758
Charges for service		112,702		746,772		859,474
Miscellaneous		404,703		7,595		412,298
Total receipts		2,571,402		760,527		3,331,929
Disbursements:						
Public safety		165,258				165,258
Public works		457,959				457,959
Culture and recreation		471,200				471,200
Community and economic						
development		234,995				234,995
General government		893,300				893,300
Debt service		447,876				447,876
Business type activities				649,275		649,275
Total disbursements		2,670,588		649,275		3,319,863
Excess (deficiency) of receipts						
over (under) disbursements	(	99,186)		111,252		12,066
Other financing sources (uses), net	_	39,600		39,600)		
Excess (deficiency) of receipts and other financing sources over (under) disbursements and other financing						
uses	(	59,586)		71,652		12,066
Balances beginning of year		1,713,760		856,677		2,570,437
Balances end of year	<u>\$</u>	1,654,174	\$	928,329	<u>\$</u>	2,582,503

See accompanying independent auditor's report.

Budgeted Amounts Original Final			Final to Total Variance		
\$	730,110 324,441 234,345 13,500 60,568 461,291 875,754 148,862 2,848,871	\$ 	730,110 324,441 234,345 16,635 60,568 920,342 882,624 168,337 3,337,402	\$ ( ( ( (	6,153 1,218) 6,166 2,317) 21,484) 213,584) 23,150) 243,961 5,473)
	169,795 380,909 471,229 499,493 159,046 417,650 680,561 2,778,683		169,795 508,261 539,127 514,302 899,236 457,250 727,001 3,814,972		4,537 50,302 67,927 279,307 5,936 9,374 77,726 495,109
	70,188	(	477,570) 544,163)		489,636 544,163
<u> </u>	70,188 2,689,566 2,759,754	( <u>\$</u>	1,021,733) 3,178,097 2,156,364	_(	1,033,799 607,660) 426,139

#### CITY OF KALONA, IOWA NOTES TO OTHER INFORMATION -BUDGETARY REPORTING

June 30, 2012

The budgetary comparison is presented in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except Fiduciary Funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, and business type activities. Function disbursements required to be budgeted included disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Fund and Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, one budget amendment increased budgeted disbursements by \$1,036,289. The budget amendment is reflected in the final budgeted amount.

#### SUPPLEMENTARY INFORMATION

#### CITY OF KALONA, IOWA SCHEDULE OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES NONMAJOR GOVERNMENTAL FUNDS

As of and for the year ended June 30, 2012

	Special Revenue						
			Em	Employee Benefits		Total	
	<u> </u>	ion sales	Бе	<u>nems</u>		10tai	
Receipts:	ф		Ф	10.516	ф	40.516	
Property tax Other city tax	\$	 225,995	\$	42,516 808	\$	42,516 226,803	
Total receipts		225,995		43,324		269,319	
Disbursements: Operating:							
Public works				17,280		17,280	
Culture and recreation				41,768		41,768	
Community and economic development		69,942				69,942	
General government				12,428		12,428	
Total disbursements		69,942		71,476	-	141,418	
Excess (deficiency) of receipts over (under) disbursements		156,053	(	28,152)		127,901	
Other financing sources (uses):	,	100 (22)			,	100 (00)	
Operating transfers out  Total other financing sources (uses		100,632) 100,632)				100,632) 100,632)	
Total other infallenig sources (uses		100,032)				100,032)	
Net change in cash balances		55,421	(	28,152)		27,269	
Cash balances beginning of year		51,648		77,074		128,722	
Cash balances end of year	<u>\$</u>	107,069	\$	48,922	<u>\$</u>	155,991	
Cash Basis Fund Balances							
Restricted							
Other purposes	\$	107,069	<u>\$</u>	48,922	\$	155,991	
Total cash basis fund balances	<u>\$</u>	107,069	\$	48,922	\$	155,991	

See accompanying independent auditor's report.

#### CITY OF KALONA, IOWA SCHEDULE OF INDEBTEDNESS Year ended June 30, 2012

<u>Obligation</u>	Date of Issue	Interest Rates	Orig	nount ginally sued
General Obligation Capital Loan Notes: Library General Obligation Capital Loan Notes: Series 2010	June 1, 2004 November 15, 2010	1.30% - 4.55% 2.75%		,400,000
Total General Obligation Notes				
Revenue Notes Payable: State revolving fund loans Sewer Water Sewer Sewer	February 13, 1995 August 26, 2003 December 12, 2003 November 26, 2008	3.00% 3.00% 3.00% 3.00%	1,	489,000 ,067,000 503,000 ,200,000
Total CDE loons				

Total SRF loans

Total

Balance Beginning of Year	Drawn During Year	Redeemed During Year	Balance End of Year	Interest Paid	Interest Due and Unpaid
\$1,005,000	\$	\$ 60,000	\$ 945,000	\$ 30,476	\$ 1,693
_1,440,000		320,000	1,120,000	37,400	2,567
2,445,000		380,000	2,065,000	67,876	4,260
134,000 763,000 360,000 1,151,000	  	31,000 49,000 23,000 26,000	103,000 714,000 337,000 1,125,000	4,020 22,890 10,800 34,530	254 1,761 831 2,774
2,408,000		129,000	2,279,000	72,240	5,620
<u>\$4,853,000</u>	\$	\$ 509,000	\$ 4,344,000	\$ 140,1 <u>16</u>	\$ 9,880

#### CITY OF KALONA, IOWA BOND AND NOTE MATURITIES June 30, 2012

	GO Capital Librar Issi	ral Obligation Loan Notes - y Note ued , 2004		Loan Notes - 2010 ued	
Year ending June 30,	Interest Rates		Interest Rates		Total
		Amount	Kates	Amount	<u> </u>
2013 2014 2015 2016 2017 2018-2022 2023-2024	1.55% 1.65% 1.75% 1.85% 1.95% 2.05-2.45% 2.55-2.65%	\$ 65,000 65,000 65,000 70,000 70,000 415,000 195,000	2.75% 2.75% 2.75% 2.75%	\$ 320,000 320,000 320,000 160,000	\$ 385,000 385,000 385,000 230,000 70,000 415,000 195,000
		\$ 945,000		\$1,120,000	\$2,065,000
		St	ate Revolvin	g Funds Note	es
		Issu	ied	Issi	ued
Voor en din e		<u>February</u>	13, 1995	<u>December</u>	r 12, 2003
Year ending June 30,		Interest Rates	Amount	Interest Rates	Amount
2013 2014 2015 2016 2017 2018-2022 2023-2027 2028-2032 2033-2037 2038-2039		3.00% 3.00% 3.00%	\$ 33,000 34,000 36,000	3.00% 3.00% 3.00% 3.00% 3.00% 3.00% 3.00%	\$ 24,000 24,000 25,000 26,000 27,000 146,000 65,000
			<u>\$ 103,000</u>		\$ 337,000

State Revolving Funds Notes							
Water Reve	enue Bonds	Loan N	<u>Votes</u>				
Issu	ued	Issue	ed				
August 2	26, 2003	November	26, 2008				
Interest		Interest					
Rates	_Amount_	Rates	Amount	Total			
3.00%	\$ 50,000	3.00%	\$ 27,000	\$ 134,000			
3.00%	52,000	3.00%	28,000	138,000			
3.00%	53,000	3.00%	28,000	142,000			
3.00%	55,000	3.00%	29,000	110,000			
3.00%	57,000	3.00%	30,000	114,000			
3.00%	310,000	3.00%	166,000	622,000			
3.00%	137,000	3.00%	196,000	398,000			
	,	3.00%	230,000	230,000			
		3.00%	271,000	271,000			
		3.00%	120,000	120,000			
	<u>\$ 714,000</u>		<u>\$ 1,125,000</u>	\$2,279,000			

#### CITY OF KALONA, IOWA SCHEDULE OF RECEIPTS BY SOURCE AND DISBURSEMENTS BY FUNCTION -ALL GOVERNMENTAL FUNDS For the Last Eight Years

	2012		2011		2010	
Receipts:						
Property tax	\$	736,263	\$	711,674	\$	755,896
Tax increment financing		323,223		267,667		187,925
Other city tax		240,511		225,123		231,494
Licenses and permits		10,934		10,493		13,194
Use of money and property		36,308		42,711		63,930
Intergovernmental		706,758		258,583		242,173
Charges for service Miscellaneous		112,702		125,762		120,790
Misceraneous		404,703		673,283		253,591
Total	<u>\$</u>	2,571,402	<u>\$</u>	2,315,296	<u>\$</u>	1,868,993
Disbursements:						
Operating:						
Public safety	\$	165,258	\$	154,178	\$	158,602
Public works		457,959		189,054		462,789
Culture and recreation		471,200		482,032		641,988
Community and economic		224.005		120.250		706.075
development		234,995		130,358		706,375
General government Debt service		893,300		2,834,706		794,759
Capital projects		447,876		285,455		28,030
Capital projects		<del></del>				<del></del>
Total	<u>\$</u>	2,670,588	\$	4,075,783	<u>\$</u>	2,792,543

	2009		2008		2007		2006		2005	
\$	698,056	\$	675,362	\$	668,988	\$	642,763	\$	565,919	
	215,652		103,253		222,404		204,193		256,747	
	214,175		244,718		233,659		163,745		193,729	
	18,053		6,335		4,228		4,190		31,300	
	49,743		75,555		203,833		32,292		3,633	
	353,212		371,898		226,786		209,545		203,853	
	86,906		92,198		83,288		73,917		67,064	
	167,519		216,591		64,000		16,970		40,876	
\$	1,803,316	<u>\$</u>	1,785,910	\$	1,707,186	\$	1,347,615	\$	1,363,121	
		•								
\$	156,819	\$	167,840	\$	142,978	\$	133,259	\$	130,999	
	185,787		395,722		481,566		144,316		397,995	
	457,115		502,739		370,763		331,379		291,540	
	364,541		485,000		348,316		216,009		254,635	
	144,508		399,324		186,825		169,350		111,373	
	24,268		25,340		26,248		54,750			
	10,992						66,566		1,246,982	
<u>\$</u>	1,344,030	<u>\$</u>	<u>1,975,965</u>	<u>\$</u>	1,556,696	<u>\$</u>	1,115,629	<u>\$</u>	2,433,524	

# COMMENTS AND RECOMMENDATIONS

## Gronewold, Bell, Kyhnn & Co. P.C.

CERTIFIED PUBLIC ACCOUNTANTS • BUSINESS AND FINANCIAL CONSULTANTS

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Mark D. Kyhnn David L. Hannasch Kenneth P. Tegels Christopher J. Nelson David A. Ginther

Independent Auditor's Report on Internal Control over Financial Reporting
and on Compliance and Other Matters

Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Honorable Mayor and Members of the City Council

We have audited the accompanying financial statements of the governmental activities, business type activities, each major fund and the aggregate remaining fund information of City of Kalona, Iowa, as of and for the year ended June 30, 2012, which collectively comprise the City's basic financial statements listed in the table of contents and have issued our report thereon dated December 21, 2012. Our report expressed qualified opinions on the financial statements which were prepared in conformity with an other comprehensive basis of accounting. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

The management of the City of Kalona is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the City of Kalona's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing our opinion on the effectiveness of the City of Kalona's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Kalona's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses, and, therefore, there can be no assurance all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as described in the accompanying Schedule of Findings, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

## To the Honorable Mayor and Members of the City Council

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the City's financial statements will not be prevented or detected and corrected on a timely basis.

A significant deficiency is a deficiency or combination of deficiencies in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in Part I of the accompanying Schedule of Findings as item 12-I-A to be a significant deficiency.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Kalona's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters that are described in Part II of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2012 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

The City of Kalona's responses to findings identified in our audit are described in the accompanying Schedule of Findings. While we have expressed our conclusions on the City's responses, we did not audit the City of Kalona's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City of Kalona and other parties to whom the City of Kalona may report. This report is not intended to be and should not be used by anyone other than these specified parties.

Joh, Den, Kyhnn 26. P.C.

Atlantic, Iowa December 21, 2012

#### CITY OF KALONA, IOWA

#### Schedule of Findings

Year ended June 30, 2012

#### PART I: Findings Related to the Financial Statements

#### **SIGNIFICANT DEFICIENCIES:**

12-I-A Segregation of Duties: One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. However, because there are a limited number of people that have the primary responsibility for the accounting and financial duties, those aspects of internal accounting control which rely upon an adequate segregation of duties are missing in the City.

<u>Recommendation</u>: We recommend that the City review its control procedures to obtain the maximum internal control possible under the circumstances and the Council be aware of the lack of segregation of duties and that they act as an oversight group to the accounting personnel.

<u>Response</u>: Since there are only three employees at city hall, it is difficult to segregate duties. Duties are segregated to the best of our ability.

Conclusion: Response accepted.

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#### CITY OF KALONA, IOWA

#### Schedule of Findings

#### Year ended June 30, 2012

#### PART II: Other Findings Related to Statutory Reporting

- <u>12-II-A Certified Budget</u>: Disbursements during the year ended June 30, 2012 did not exceed the amounts budgeted.
- <u>12-II-B Questionable Disbursements</u>: During the audit, we did not note any disbursements that did not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- <u>12-II-C Travel Expense</u>: No disbursements of City money for travel expenses of spouses of City officials or employees were noted.
- <u>12-II-D Business Transactions</u>: In accordance with Chapter 362.5(10) of the Code of Iowa, no transactions between the City and the City officials and City employees were noted that represented conflicts of interest.
- <u>12-II-E Bond Coverage</u>: Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.
- <u>12-II-F Council Minutes</u>: No transactions were found that we believe should have been approved in the Council minutes but were not.
- <u>12-II-G Deposits and Investments</u>: We noted no instances of non-compliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa.
- <u>12-II-H Revenue Bonds and Notes</u>: No instances of non-compliance with the revenue bond and note resolutions were noted.
- <u>12-II-I Capital Projects Fund</u>: The City has not properly used the Capital Projects Fund to pay for long-term capital projects they incurred throughout the year.

<u>Recommendation</u>: The City should utilize the Capital Projects Fund for the various projects they incur throughout the year. These expenditures should be budgeted and reported as capital projects disbursements.

Response: We will use the Capital Projects fund in the future.

Conclusion: Response accepted.

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